Draft Policy – South Wootton & E3.1 South Wootton Hall Lane Policy

Link to draft policy and comments in full received from the draft consultation stage:

https://west-norfolk.objective.co.uk/portal/lpr2019/lpr2019?pointId=s1542882759454#section-s1542882759454

&

https://west-norfolk.objective.co.uk/portal/lpr2019/lpr2019?pointId=s1545126690436#section-s1545126690436

Consideration of Issues: (Appendix 1 provides a summary of comments, suggested modifications and an officer response/ proposed action)

- In the policy make specific reference to Grade II* Church of St Mary, its setting and views of the asset, as recommend by Historic England. This could be covered within the heritage assets statement which is already required by the policy. However, it would be appropriate to mention this upfront through the relevant policy item
- South Wootton Parish Council are seeking to review their Neighbourhood Plan in the near future This would be both welcomed and supported by the Borough Council
- Local community resistant to Knights Hill SADMP Allocation. This will be covered in some detail within the Knights Hill section of the Local Plan review
- Local community not keen on any major future development in South Wootton or North Wootton. The Local Plan review is not seeking to propose/make any further allocations within the Woottons
- Norfolk Property Services (NPS) are looking to bring forward the Norfolk County Council (NCC) portion of the Hall Lane allocation. This is welcomed.
- Support is offered from the Environment Agency for existing policy in terms of the flood risk approach.
- Housing numbers will be considered in the relevant section of the Local Plan review.
- The BC needs to meet its Local Housing Need, ensure the Local Plan is 'sound', have more than the minimum required 5 years' worth of housing Land supply and attempt to pass the Housing Delivery Test
- The 'at least' wording is retained as the majority (80%) of sites already have some form of planning permission, this was felt by the SADMP Inspector a very important inclusion within the Plan to ensure the BC meets its housing requirements, and therefore is retained within the review.
- The BC maintains a Brownfield Register, currently all of these sites are allocated or have planning permission so can potentially come forward

Policy Recommendation:

Policy E3.1 – Hall Lane, South Wootton

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f. a heritage assets assessment (to include archaeology), with review of the submitted information, and relevant on-site investigations. The Grade II* Church of St Mary lies within centre of village to the east of the site, with potential for some impact on its setting and views towards the church, this should be fully considered in the design scheme of the development.

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The rest of the policy to remain the same

Sustainability Appraisal:

Site Ref		Site Sustainability Factor									
	Access	Community	Economy	Economy B	Flood	Heritage	Highways	Landscape	Natural	Infrastructure,	Climate
	to	& Social	А	Food	Risk		&	& Amenity	Environment	Pollution &	Change
	Services		Business	Production			Transport			Waste	
LPr E3.1	+	+/x	+	х	+/x	#	++	+/x	#	0	+/#
SADMP	+	+/x	+	х	+/x	?	++	+/x	?	0	N/A
E3.1											

KEY: ++ very positive; + positive; x negative; xx very negative; ~ negligible; o none; # depending on implementation; ? uncertain

The additional information added to the policy item provides detail and clarity upfront and this along with the works already carried by the site's agents/developers in ascertaining outline planning permission result in the score for 'Heritage' changing from a '?' to a '#'. Likewise because of this work more is known about the impact upon the 'Natural Environment' and the score is amending accordingly. In terms of the new indicator 'Climate Change' a score of '+/#' is awarded as South Wootton is classed as a sustainable location which is reasonably related to King's Lynn and therefore offers many of the service and facilities required for daily life. There are is also the opportunity for future residents to use public transport in the form of buses or the train station. The policy itself requires the development to provide, landscaping, open space, enhanced recreational provision, a package of habitat protection measures, a network of pedestrian routes which link to the wider network, possible alternative green space, the layout should facilities cycling and walking, including linking to the national cycle route close by and the future coastal path, and SuD's. However the design scheme and design of the individual dwellings will clearly have an impact.

Appendix 1: Summary of Comments & Suggested Response:

Consultee	Nature of	Summary	Consultee Suggested	Officer Response /
	Response		Modification	Proposed Action
Mrs T Cornwall	Mixed	South Wootton Parish Council wishes to question issues raised in		Noted. The details of the
South Wootton Parish		the Local Plan Review to 2036. With regard to The Woottons, 1)		Link Road will be provided
Council		The review states that the Local Plan does not seek to make a		by both the policy and
		further allocation at South Wootton. 2) A map in the 2011 Core		future planning
		Strategy document shows a red arrow pointing from the west of		applications, noting that
		Hall Lane/ Nursery Lane developments to indicate potential future		the majority of the site has
		development towards North Wootton. We have been informed		outline planning
		that the red arrow has been removed, which suggests that there		permission. Whilst no land
		are no plans for future development. 3) The LP review states that		is proposed for allocation
		North Wootton was included as one of the areas to accommodate		at North Wootton, we
		the major housing growth around King' Lynn but no suitable sites		didn't want to preclude
		were identified, instead within the North Wootton boundary there		development potentially
		may be some scope for infilling. However, the above statements		occurring at some time in
		appear to be contradicted in the LP review, in section 9.5.1E 3.1,		the future so ensuing that
		item 2b, which proposes "a road link to the site's		the current policy and
		(Larkfleet/Bowbridge) northern boundary to avoid prejudicing the		planning applications do
		potential for further development beyond at some point in the		not sterilise land should it
		future." Note, the Bowbridge layout shows an area of open space		ever be required in the
		with surface water drainage ponds on its northern boundary		future. Those sites on the
		Clarification is needed on the location of this proposed road link		brownfield register
		and what it really means for any development towards North		currently are allocated or
		Wootton. It is unfortunate that the three major locations for new		already have planning
		development in South Wootton have been on green field sites. In		permissions, so in effect
		future, priority should be given to available brown field sites. The		development can take
		Borough Council's Brownfield Register shows there are 51 sites		place. The 'at least'
		totalling 87 hectares with the potential for 2,085 homes, which is		wording is retained as the
		more than the 1376 needing to be allocated during the Local Plan		majority (80%) of sites
		Review process. These sites must be made use of first. In addition,		already have some form of
		there is a need for truly affordable housing, which should be given		planning permission, this

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		priority on the brown field sites especially those close to town		was felt by the SADMP
		centres. We note that the words ""at least" for the number of		Inspector a very important
		houses allocated to preferred sites is retained in the Local Plan		inclusion within the Plan to
		Review. This should be removed as it transfers control from the		ensure the BC meets its
		Borough Council into the hands of the developers allowing them		housing requirements, and
		free rein on the number of properties at each allocated site,		therefore is retained within
		regardless of sustainability. A way around this is for developers to		the review. The Knights
		be required to build in phases and only be allowed to move to a		Hill development will likely
		new phase when the previous phase has been completed and the		be removed from the
		properties sold. In the meantime, the non-developed parts could		review having had an
		remain on a reserve list, thus protecting valuable countryside.		application refused by the
		Despite the Borough Council rejection of the Camland		BC Planning Committee.
		development (subject to possible review), the already approved		The traffic and associated
		developments for 660 new houses in South Wootton will		issues raised will be
		contribute to significantly increased traffic congestion along the		covered by the relevant
		main route from Knight's Hill into the Docks and the centre of King'		section within the Plan
		Lynn. Discounting the Camland development, there will be an		review. We are pleased to
		additional new junction (for Clayland) and a new roundabout (for		learn that the Parish
		Larkfleet), both of which will have a negative impact on traffic		Council intends to review
		flows. In 2012, Bidwells traffic report indicated that the junctions		their Neighbourhood Plans
		on to Grimston Road/ Low Road/ Edward Benefer Way were either		and look forward to
		over capacity (Langley Road) or close to capacity. They concluded		supporting this process and
		that a sustainable level of development would be no more than		working collaboratively to
		425 properties at Knight's Hill and no more than 225 properties		achieve this.
		west of Hall lane/Nursery Lane. The combined total has already		
		been exceeded with the approval of the Larkfleet, Bowbridge,		
		Clayland and Hopkins & Moore developments. This endorses the		
		conclusion that the Camland development should be completely		
		rejected and no further development be planned for South		
		Wootton. Indeed, Camland's own traffic report stated that		
		Grimston Road would be over capacity by 2026 without any		

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		additional new housing.		
Mrs T Cornwall South Wootton Parish Council	Object	CPRE Pledge.	All further allocations removed	Noted. Housing Need is now prescribed by Government if they are unrealistic or unfounded than CPRE should take this up with Government. We need to be shown to meeting our Local Housing Need, ensure the Local Plan is up-to-date and 'sound' and that at least 5 years' worth of housing land supply is in place and attempt to meet the Housing Delivery Test.
Mrs & Mrs D Price		My wife and I wish to make the following comments on the LPR to 2036 document with regard to the impact on South Wootton. We are pleased to note the review states that there are no plans for future development in South Wootton. However, we also note in section 9.5 1E 3.1, item 2b a reference to 'a link road on the Larkfleet/Bowbridge site's northern boundary to avoid prejudicing the potential for further development beyond at some point in the future'. This suggests that there could be future development in South Wootton, contrary to the earlier statement of no plans for future development. Clarification is required! With planning approvals already given to the Larkfleet, Bowbridge, Clayland and Hopkins& Moore developments, these amount to 660 new properties (a 40% increase in size of the village). We were pleased to see that the Camland development (a further 600 properties) has be rejected by the Borough Council. Should the developer		Noted. The 'at least' wording is retained as the majority (80%) of sites already have some form of planning permission, this was felt by the SADMP Inspector a very important inclusion within the Plan to ensure the BC meets its housing requirements, and therefore is retained within the review. The Knights Hill development will likely be removed from the review having had an

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		appeal, we would trust the Borough Council will continue to		application refused by the
		oppose and seek withdrawal of this excessive development. Sadly,		BC Planning Committee.
		all off the developments for South Wootton are on green field		The traffic and associated
		sites. Priority should be given to brown field sites in future. In the		issues raised will be
		Borough there are apparently, 51 brown field sites with the		covered by the relevant
		potential for over 2000 homes, which is more than required		section within the Local
		allocation in the LPR. Affordable housing should be given priority		Plan review. King's Lynn
		on the brown field sites, especially those close to town centres. In		Transport Strategy and
		the LPR document, we note that the words "at least" is retained		associated studies
		for the number of houses allocated to preferred sites. Surely. this		
		should be removed as it effectively passes control to developers,		
		regardless of sustainability. The developers should be required to		
		build in phases and only move to a new phase when the initial		
		phase has been completed and the properties sold. Non-developed		
		parts could be held in reserve, thus protecting valuable		
		countryside. The already approved developments in South		
		Wootton will contribute significantly to the traffic congestion along		
		the main route from Knight's Hill into the Docks and the centre of		
		King's Lynn. Much evidence on the traffic problems was presented		
		at BC's Planning meeting discussing the Camland development and		
		probably was a major factor in rejecting the application. Camland		
		have stated in its own Traffic Report that Grimston Road would be		
		overcapacity by 2026. The proposed Camland development must		
		be stopped to avoid additional traffic congestion problems in the		
		future. Traffic congestion raises other issues and consideration to		
		the effect of a) car parking availability in King's Lynn and at the		
		railway station and b) on Air Quality, both in the local AQMA zones		
		and at other relevant locations. We think that South Wootton must		
		be protected from any further land allocations for housing in the		
		future. Enough is enough!		

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Mr John Marrow		the Larkfleet Bowbridge developments are already almost double		Noted. The site is allocated
		the original agreed 300 homes over the whole area. this is not in		by the SADMP and the
		keeping with the surrounding area .Also to increase it further as a		majority benefits from
		certain vested interest has virtual insisted .THIS IS NOT		outline planning
		SUSTAINABLE. Consideration must be given to the infrastructure		permission. The 'at least'
		and environmental impact. No minor tinkering with the road		wording is retained as the
		system is going to ease the virtual gridlocked situation, the		majority (80%) of sites
		developers must be made to make a major large and useful		already have some form of
		contribution. The impact on Air Quality will also be serious and		planning permission, this
		must not be overlooked by the borough planners. 2) the words "at		was felt by the SADMP
		least" must be removed from the the whole document otherwise		Inspector a very important
		this will open the floodgates to the developers and land agents		inclusion within the Plan to
		GREED. It is time for the planners to listen and act accordingly to		ensure the BC meets its
		the local residents There is plenty of room at the major Walsoken		housing requirements, and
		site to compensate for the required number of homes 3) The		therefore is retained within
		current rate of build is twice what is required especially since the		the review. Housing
		Nation Context has reduced since the core strategy and ldf		numbers will be reviewed
		therefore the number required is not nearly so many a large		in the relevant section of
		number of which con be covered by the use of current brownfield		the Local Plan review. The
		sites and areas above shops and offices that are empty in the		Knights Hill allocation will
		borough 4) It is very unlikely that the borough would be deemed		most likely be removed
		not suitable to remain a planning authority in the light of the		from the plan given its
		Nation Context. this is based on reliable information from		refusal at planning
		Westminster and Parish Councils organisation 5) In the event of		committee, however
		nature reserves and ponds , lakes ; Which should be included in all		please see that chapter of
		developments; are involved these must be properly constructed so		the Plan.
		that they work and are of benefit to the the environment and		
		WILDLIFE in particular Not just a hole left in the ground which		
		floods when it rains and dries out when weather is fine. This will be		
		at the developers expense and Overseen by Parish councils with		
		guidance from organisations such WWT, RSPB,(Wildlife trusts)		

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		NWT. This should be done by a parish subcommittee including		
		local people with local knowledge as happened with the		
		Neighbourhood Plans. 6) the additional 15% to provide flexibility is		
		not required. as over supply is already meeting requirements. 7) To		
		return to the South Wootton developments the Knights Hill		
		development is no longer required and must be stricken from the		
		LDF also the Number of homes allowed at the Larkfleet and		
		Bowbridge sites must be reduced to a sustainable level: NO MORE		
		THAN a density to match the surrounding area approx 250 homes		
		over the whole area; This is because there are the two additional		
		sites in South Wootton producing an additional almost 80		
		dwellings which are not yet built or as in the case of Nursary Lane		
		are not selling 8) Overdevelopement is not acceptable and if this		
		continues it will bring the borough into dis repute and the planning		
		dept of the borough and the planning inspectorate must pay more		
		attention to local situations such as Infrastructure impact, air		
		quality impact environmental impact and the catatrophic impact		
		on wildlife and the countryside. In conclusion please let common		
		sense prevail not lunatic crazed overdevelopment At least the		
		review shows some sense which it should have done in the fist		
		place was to build in and therefore enhance villages so saving local		
		post offices shops and amenities This is why the Core Strategy and		
		Local Development Framework were FLAWED from day one unless		
		the large estate sites such as South Wootton West Winch and		
		others are reduced to reasonable size, the numbers that were put		
		forward by the Parish Councils, which match local surrounding		
		densities.		
Debbie Mack	Object	Object - Whilst there are no designated heritage assets within the site	Make reference to the	Noted & Agreed. The site
Historic England	-	boundary, the Grade II* Church of St Mary lies within centre of village to the east of the site, with potential for some impact on its setting and views	church and views of the church within the policy	already benefits from

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		towards the church. We note the requirement for a heritage assets assessment in criterion f which is welcomed. It would be helpful if specific reference could also be made to the church and views of the church from the site within the policy.		outline planning permission. It is likely that reserved matters will be considered before the Local Plan review is adopted. However for completeness this modification should be made
Mrs Elizabeth Mugova Environment Agency	Support	1.eTo include public open space for recreation and visual amenity on the western side of the site in an area not suitable for housing by virtue of flood risk. It is good to see that a sequential approach regarding site layout has been adopted for this site.		Support Noted and Agreed
Richard Smith NPS Group	Support	NPS support the proposed allocation. NPS Property Consultants, as agent for Norfolk County Council who own part of the land will continue to work with other landowners and stakeholders to deliver development on this site		Support Noted and Agreed